Port Alberni Environmental Sustainability Progress Report & Plan 2007-2014



Sustainability is the long-term responsibility of balancing environmental, social and economic demands, encompassing the concept of stewardship along with the responsible management of resource use."



June, 2014



Α.	S	ustainability Commitments
	1.	Climate Action Charter (CAC) page 3
	2.	International Centre for Sustainable Cities (ICSC) page 3
	3.	Port Alberni Climate Change Committee (CCC) page 3
	4.	Port Alberni Strategic Planpage 4
Β.	Sı	ustainability Progress
	1.	Baseline Evaluation & Monitoring page 5
	2.	Climate Action Team page 7
	3.	Measures Adopted to Reduce City GHGs
		3.1 Facility Upgrades page 8
		3.2 Fleet Modifications and Upgrades page 12
		3.3 Water and Sewer Conservation Measures page 14
		3.4 Streetlight/Signal Upgrades page 15
		3.5 Paper Use and Recycling page 16
		3.6 Aggregate Recyclingpage 16
		3.7 Street Trees and Urban Forest page 16
	4.	Carbon Neutrality & the Port Alberni Carbon Fund page 17
	5.	Environmental Sustainability in Regulations & Bylaws page 19
	6.	Public Engagement page 20
	7.	Reducing Community GHG
		7.1 Community Emissions Inventory page 21
		7.2 Solid Waste Reductions page 22
		7.3 District Energy System page 23
		7.4 Bike and Walking Trails page 24
		7.5 Air Emission Reductions from Burning & Vehicles page 25
	8.	Other Initiatives Supporting Environmental Sustainability
		8.1 Upnit Power Corporationpage 26
		8.2 Alberni Valley Community Forest Corporationpage 26
		8.3 Bear Smart Port Albernipage 27
C	. 1	Noving Forward Sustainably- Recommendations page 28
Li	st	of Appendices

A. Sustainability Commitments

Starting in 2007, the City of Port Alberni committed in a variety of ways to move toward a more environmentally sustainable community. These commitments are summarized below and details are included in Appendices to this report.

1. Climate Action Charter (CAC)

The Provincial Government and UBCM jointly entered into the Community Action Charter in 2007 and encouraged all local governments in B.C. to also become signatories to the Charter.

Port Alberni signed on in 2007. By 2011, 95% of B.C. municipalities and regional districts had signed the Charter. Under the Climate Action Charter signatory local governments agree to develop strategies and take actions to achieve the following goals:

- being carbon neutral in respect of their operations by 2012.
- measuring and reporting on their community's GHG emissions profile.
- creating complete, compact, more energy efficient rural and urban communities.

A copy of the signed Climate Action Charter is attached as Appendix 1. Supporting documents published by the Provincial Ministry of Environment are attached as Appendix 13

2. International Centre for Sustainable Cities (Now Sustainable Cities International)

In 2008 the City joined the PLUS Network as a partner and member in the International Centre for Sustainable Cities (ICSC). As part of this the City signed an MOU with the ICSC agreeing to certain sustainability practices and activities. A copy of the MOU is attached as Appendix 2.

3. Port Alberni Climate Change Committee (CCC)

In 2007 in order to identify how best to move forward with our sustainability commitments Council created a Climate Change Committee composed of local stakeholder representatives, staff and a Council representative. In early 2008 the Committee provided its final report to Council (See Appendix 3) which in summary contained seven recommendations as follows:

- Establish a GHG management capability within the City for managing emission reduction and offset activities and accounting and reporting on the commitment to be carbon neutral.
- Establish a Climate Action Team which can network effectively across City Government, Regional District, First Nations and community/business groups, building capacity among stakeholders to address the more strategic adaptation and emission reduction issues.
- Adopt least cost, highest impact measures to reduce City emissions and reduce energy costs.
- Establish a carbon offset/reduction fund internally and earmark sufficient start- up funds.
- Update City purchasing policy, planning and development regulations and bylaws to encourage low carbon development in the community.
- Hold a public forum to discuss this report, develop community priorities for energy saving and energy efficiency and identify groups that would be willing to combine efforts with the City to take on longer term community project development.
- Take forward infrastructure projects that enable the community at large to reduce GHG emissions, with a priority being to develop and implement a bike and walking trail master plan for the City.

4. Port Alberni Strategic Plan

Port Alberni City Council adopted a new Strategic Plan in 2013 that has a strong focus on community sustainability. The City's corporate Vision was created through the public process led by Outlook 20/20. The first statement in the five point Vision is that the Port Alberni:

Is sustainable and environmentally responsible,

 The City of Port Alberni is committed to principles of economic, social and environmental sustainability. The City provides environmentally responsible services and infrastructure that meet our current and future needs.

A definition for Sustainability is adopted:

"Sustainable development is development that meets the needs of the current generation without impairing the ability of future generations to meet their own needs." The Bruntland Report – United Nations World Commission on Environment and Development, 1987

The Strategic Plan incorporates a 'Four Pillars' approach to municipal government that recognizes the need to balance social, environmental, economic and cultural perspectives. There is an emphasis on 'sustainability', ensuring that the needs are being met today but also that future requirements are being strategically addressed.



The 2013 Strategic Plan was reviewed amended and re-adopted by City Council in early 2014. A copy of the complete Strategic Plan is available on the City website at <u>www.portalberni.ca</u>

B. Sustainability Progress

Since 2007, the City has made significant progress on some but not all of our sustainability commitments. Total corporate GHG emissions have been reduced by an estimated 17%. Progress is outlined below to the end of 2013 in terms of the actions recommended by the Climate Change Committee and criteria established by the Province supporting under the Climate Action Charter.

1. Baseline Evaluation & Monitoring

As part of the Committee's work a baseline evaluation of corporate GHG emissions was completed in 2007. Corporate emissions in equivalent tonnes of Carbon Dioxide (eCO2) were estimated to be about 2800 tonnes. These emissions broken down by source and sector are shown below.





Subsequent years' emissions have been tracked utilizing the Provincial Climate Action Revenue Incentive Program (CARIP) reporting process. Progress has been reported through the City's Annual Reports. Charts showing energy and GHG levels since 2007 are shown below. GHGs have been reduced by approximately 480 tonnes/yr or by 17% since 2007. A spreadsheet of energy consumption and emission levels by fuel type and sector is attached for background as Appendix 4. Also included are the City's CARIP reports for 2007 to 2013; the emission factors utilized in calculating emission totals; and summaries of annual natural gas and electricity consumption.





2. Climate Action Team.

To date the Climate Action Team has consisted of the City Management group under the City Manager's leadership. The team's focus has been primarily internal to our operations. In 2012 budget deliberations Council agreed to provide additional part time staff support for the Manager of HR and Community Development and to transfer primary responsibility for Sustainability issues to that Department. Development of a more inclusive "Green Team" including staff at all levels of the organization is targeted for 2014.

In 2012, Port Alberni was selected to host a pilot project of The Sustainability Leadership Collaborative through Sustainable Cities International. Members of the Management Team participated in a 2 day Key Leaders Workshop focused on creating a common understanding and support for the introduction of a Sustainability Leadership Program in the organization. The two day program resulted in the development of curriculum for the Leadership Program.

The purpose of the Leadership Program is to provide comprehensive leadership training in order to build capacity within identified individuals in the organization who will lead the drive to sustainability. In 2014, participants will be selected for the program and modules will be delivered throughout the year. It is expected that the participants will lead sustainability initiatives in their respective departments and will become part of the "Green Team".



3. Measures Adopted to Reduce City GHGs.

The CCC report identified that our largest corporate source of GHGs is from our buildings; primarily via natural gas and electricity consumption (55%) followed by our vehicle fleet consumption of diesel, gasoline, propane and locomotive oil (33%). Facility upgrades were identified as the least cost, highest impact measure to reduce City GHG emissions and reduce energy costs.

3.1 Facility Upgrades

The City's operations are housed in fifteen major facilities and several smaller buildings. Together their heating and lighting in 2007 consumed 40,000 GJ of energy and accounted for 1550 tonnes of GHG emissions. This was 59% of the City's total energy consumption and 55% of our total GHG emissions. A facilities listing is attached in Appendix 5.

Several energy and efficiency retrofit projects have been completed since 2007 including most notably the Echo Centre/Aquatic Centre, Fire Hall, City Hall and the Multiplex. As of the end of 2013 reductions of 435 tonnes of GHG reductions have been realized through facility upgrades. GHG emissions have been reduced by 46% at the Echo Centre/Aquatic Centre; by 29% at the Fire Hall; by 33% at City Hall; and by 12% at the Multiplex.

Energy Plans developed to support HVAC upgrades for City facilities are attached in Appendix 5. Funding for facility upgrades completed and those proposed in our current 5 year plan come from Federal Gas Tax Transfer revenues.









3.2 Fleet Modifications and Upgrades

In order to supply services and maintain infrastructure the City operates a fleet of about 80 vehicles (ranging from heavy construction equipment to small sedans) plus a variety of non-vehicular powered units such as compressors and generators. The majority of these units are powered by gasoline (41) or diesel fuel (35). Propane is used in only five units; two Zambonis, two forklifts and the Asphalt Patch Truck which utilizes propane to heat asphalt.

In addition to fuel used by the City fleet, an estimated amount is included for fuel used in private vehicles by employees engaged in City business as well as fuel used by contractors engaged in work for the City.

In 2007 about 337,000 litres of fuel was consumed representing energy consumption of 14,000 GJ and 936 tonnes of GHG emissions. In addition to fuel for fleet operations this includes about 67,000 litres of bunker fuel used in operation of the City's Alberni Pacific Tourist Railway, about 12,000 litres used by contractors and 3000 litres used by City staff in their own vehicles on City business.

In 2008 the City adopted an anti-idling policy for our fleet restricting idling times to 2 minutes for most units. Starting in 2010 all diesel fuel used by the City contains 5% Bio-Diesel reducing the GHG output of diesel powered units by 5%.

Since 2007 scheduled fleet upgrades have replaced 21 old units with new and more fuel efficient ones. Replacements range from light pickup trucks to construction equipment and fire engines. 2014 planned replacements include an electric Zamboni. Future replacements include electric compact sedans. Fleet upgrades are funded by the Equipment Replacement Reserve Fund (ERRF).

While total fleet fuel consumption varies annually due to fluctuations in mileage and hours of use, fuel consumption has been trending downwards since 2007 as shown on the attached graph and generally as follows:

- Diesel consumption has reduced by about 40,000 litres/yr (20%).
- Gasoline consumption has reduced by about 18,000 litres/yr (20%)
- Fleet Propane consumption has fluctuated somewhat but remained fairly constant on average.
- Locomotive Oil has reduced by about 25,000 litres/yr (30%).

In aggregate these reductions in fleet fuel consumption represent a GHG reduction of about 260 tonnes or a 9% reduction in corporate emissions.

Appendix 6 includes a copy of the anti-idling policy, equipment listing, estimated fuel savings by new units, and estimated fuel use by private vehicles and contractors.

3.3 Water and Sewer Conservation Measures

The City waterworks system includes nine significant facilities including three dams, five reservoirs, six pumpstations and two treatment sites. The sewer system has seven significant facilities including five sewer pumpstations, a storm pumpstation, and the treatment lagoons. Altogether these facilities incorporate about 2000 Horsepower of pumps and related equipment which is powered almost completely by electricity. Appendix 7 includes a listing of sewer and water infrastructure.

2013 consumption for water and sewer operations was.3.5 GWh (12600 GJ) representing about 316 tonnes of GHG emissions. Over two thirds (70%) of all the energy required to power our water and sewer system is consumed at the sewer treatment lagoon alone which consumes about 2.5 GWh annually.

Since 2007 the City has implemented a number of system improvements in our water and sewer systems. These improvements, including the Argyle Pumpstation replacement and Sewer Lagoon Aerator upgrades, have increased total sewer pumping and treatment capacity. This has resulted in increased electrical energy consumption of about 2900 GJ and increased GHG emissions of about 73 tonnes.

Planned implementation of a water conservation program and further technical upgrades in the water pumping area are anticipated to somewhat offset these increases in future years. The City's Water Conservation Plan prepared by the Engineering Department is attached as part of Appendix 7.

Significant expansion and upgrade of our sewage treatment lagoons will increase power consumption of this facility considerably over the next few years. Notwithstanding equipment efficiency upgrades and conservation measures, the sewage treatment upgrades are expected to result in continued increases in power consumption overall for water and sewer facilities in coming years. While these improvements will increase our power consumption significantly they also improve the City's evvironmental sustainability by reducing impacts of effluent discharged to the Somass River Estuary.

3.4 Streetlight/Signal Upgrades

The City operates a total of 1450 streetlights about 65% of which are rented from B.C Hydro (mounted on hydro poles) with the remainder being City owned (steel poles). Streetlights are 150W or 100W high pressure sodium format. In addition there are seven fully signalized intersections and two pedestrian crossing signals all of which are LED format. The City also provides outside lighting at eight park facilities and two City owned parking lots as well as seasonal Christmas lighting (LED format) in commercial areas. Appendix 7 includes a listing of street light and traffic signal infrastructure.

All the lighting described above consumes about 1.0 GWh (3850 GJ) per year accounting for about 90 tonnes of GHG emissions. This consumption has been relatively consistent since the baseline year of 2007

All City traffic signals were converted to LED technology prior to the 2007 baseline year. Two traffic signals were eliminated in favour of passive traffic control as part of 3rd Avenue

upgrades in 2010. Emerging LED and other new technology for high efficiency streetlighting is being monitored by the Engineering Department. A solar powered LED pedestrian crossing signal was installed on 10th Avenue in 2011 and is functioning well. Sample installations of both LED and induction streetlights have been installed to monitor performance and lifespan.

Costs and lifespans of new lighting formats are improving steadily. When this technology stabilizes a program involving change-out of streetlights to more efficient technology will be proposed.

3.5 Paper Use and Recycling

The City, in all its facilities, uses about 580,000 sheets of office paper per year (equal to 1160 reams, or 2.6 tonnes per year. If not recycled, this equates to about 7.4 tonnes of GHG emissions/yr. Details of paper use by facility are included in Appendix 8

In 2009 the City implemented an office paper and cardboard recycling program for our facilities. The amount of paper and cardboard diverted annually is approximately 7 tonnes. This equates to about 28 tonnes of GHG emissions avoided compared to landfilling.

In 2011, City Hall, which utilizes about 40% of the City's paper, switched to 30% recycled content paper. In 2013 City Hall switched to 50% recycled content. No quality issues resulted due to this.

In 2014, the City will expand use of 50% recycled content paper to all facilities. Consideration of increasing content level above 50% for future years.

3.6 Concrete and Asphalt Recycling.

The concrete panels and asphalt removed by our Public Works crews during street improvements are stockpiled and then crushed for reuse as construction and road surface aggregate. The cost of the recycled aggregate is 50% of new material. In early 2014 we crushed 7,000 tonnes of stockpiled material.

3.7 Street Trees and Urban Forest

The City maintains an inventory of approximately 3100 street trees. On average these trees are estimated to sequester the equivalent of about 30kg each of CO2 for a total of about 90 tonnes annually. In addition the City owns approximately 740 Acres (300 Hectares) of forested land in the form of parks, ravine lands, and lands retained for future development. The area of this land has remained static since 2007. Literature review indicates that temperate rainforests of intermediate age in our climactic zone sequester carbon at approximately 3.0 tonnes/ha annually.

Based on this estimate, City owned forest lands sequester approximately 990 tonnes of CO2 per year. This conceptually "offsets" about 40% of our current (2012) corporate emissions estimated to be 2250 tonnes. Appendix 9 provides background regarding this forest land carbon sequestration estimate.

Lands included in the Alberni Valley Community Forest tenure were not included in this calculation as these lands are not "owned" by the City.

Notwithstanding the estimated carbon sequestration of City owned forests and urban trees, these offsets are not included in our balance calculation as the provincial guidelines to carbon neutrality indicate that offsets can only be generated from emissions reductions that go beyond (or are "additional" to) a company's business-as-usual approach.

4. Carbon Neutrality & the Port Alberni Carbon Fund

In meeting our first two commitments under the Climate Action Charter, we have measured our total corporate GHG emissions and are reducing them where possible. The third part of this commitment is to balance the remaining net emissions through the purchase of carbon offsets and / or through investments in local GHG reduction projects.

The Climate Change Committee recommended that balancing of our emissions be done through investment in local initiatives that will reduce GHG emissions rather than by purchasing carbon credits from a certified third party such as the Pacific Carbon Trust.

To accomplish this the CCC recommended establishment of a carbon offset/reduction fund as an internal account with sufficient startup funds.

In 2007 the City created the "Green Energy Reserve". This is an operational reserve account which has accrued dividends from the City's shares in the Upnit Power Corp and carbon tax rebates from the Climate Action Review Incentive Program.

In 2013, the City strengthened this fund by creation of a statutory reserve, the "Carbon Trust Reserve". Funds were transferred from the former Green Energy Reserve and contributions will be made annually of any Upnit dividends, CARIP rebates as well as carbon offset contributions.

In order to be carbon neutral the City has committed to make carbon offset contributions to this fund based on accepted offset cost per tonne times the City's estimated annual GHG tonnages emitted. GHG offsets are currently valued at about \$25/tonne and the City's emission total is currently about 2350 tonnes. Based on this, an annual contribution to the fund of about \$58,800/yr will be made to offset our GHG emissions.

	A	В	С	D	E	F	G	Н			
1	6	CITY OF PORT ALBERNI			Changes from Mar 3 2014 minutes						
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4			2013	2014	2015	2016	2017	2018			
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6		RECEIPTS									
7		Contributions	196,068	95,800	95,800	95,800	95,800	95,800			
8		Investment Income	-	1,000	2,000	3,000	4,000	5,000			
9			196,068	96,800	97,800	98,800	99,800	100,800			
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17		REVENUE OVER EXPENSES	196,068	36,800	97,800	98,800	99,800	100,800			
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20	2	FUND EQUITY - ENDING	196,068	232,868	330,668	429,468	529,268	630,068			

The fund balance by the end of 2014 is projected to be \$233,000. Funds accrued could be dispersed to support local projects, either internal, partnerships or external as approved by Council. Projects which might be supported by this fund are:

Internal:

- Energy Efficient Building Upgrades
- Low Emission Vehicles (difference between conventional and LEV)
- Residential Organic Waste Composting Service implementation

Partnerships or External

- District Energy Project design and construction
- Woodstove change-out subsidy Air Quality Council
- Development of walking trails or bikeways Alberni Environmental Coalition
- Support of industrial energy or GHG reduction projects Catalyst or WFP

In 2014 a contribution of \$70,000 has been approved from the Carbon Trust Reserve toward purchase of an electric "zamboni" to replace a current propane fueled unit.

5. Environmental Sustainability in Regulations & Bylaws.

The Climate Change Committee recommended updates to the City purchasing policy, planning and development regulations and bylaws to encourage low carbon development in the community. Specific Policies and Bylaws that should be updated with sustainability and climate change issues in mind include the following:

Strategic Plan -

Purchasing Policy – This policy was amended in 2010 to include a local vendor preference provision which provides an advantage to local bidders. Provisions promoting sustainable options should also consider for inclusion in this policy.

Official Community Plan (OCP) – A new OCP (Bylaw #4602) was adopted in 2007 which includes direction on several sustainability issues. These include: Economic Diversification, Compact Development, Environmental Stewardship, Natural Environment Protection, Parks Protection, Urban Agriculture, Bike & Walking Trails connectivity, Solid Waste Reduction and Recycling. Specific reference to GHG reduction targets was not included in the 2007 update; this should be incorporated via OCP amendment.

Zoning Bylaw - The City adopted a new Zoning Bylaw (#4832) in March, 2014. As part of the review and public input that went into the new bylaw, sustainability issues were considered and the following new provisions were adopted in the new bylaw:

- Residential lot sizes were reduced to allow future subdivisions to increase density .
- Secondary suites are now a permitted use in single family dwellings.
- Supportive housing regulations were added.
- Community and Urban Market Gardens are now permitted in all zones. Urban Market Gardens will allow for on-site sales of the products grown.
- The keeping of chickens and honeybees shall be permitted in single family zones.

Subdivision & Development Bylaw – The current Subdivision and Development Bylaw (#4551) was adopted in 1994 and Schedule B to the Bylaw (Engineering Department Standards and Specifications) was updated in 2004. At the time of drafting these documents did not consider sustainability principles or accommodate climate change issues. Review and updating to consider sustainability and climate change issues should be undertaken.

Floodplain Bylaw – The

current floodplain bylaw (#4288) was adopted in 1996 and it sets a minimum flood construction level of 3.65m Geodetic elevation for all building within the area of the City identified as floodplain. This bylaw needs to be reviewed and updated to incorporate climate change issues such as predicted sea level rise and increasing rainfall and storm intensity.

6. Public Engagement

The Climate Change Committee recommended that the City hold a public forum to develop community priorities for energy efficiency and identify stakeholder groups. The City held a community sustainability forum in March 2009 with featured speakers Bruce Sampson and Nola Kate Seymour. The forum focus was primarily on global climate change issues. A grant from the Alberni Valley Community Foundation was received supporting this forum. A copy of the forum poster is shown. Additional community forums with more focus on local initiatives and partnerships would be useful.

Initially, the City should become more actively involved in hosting or participating in community forums, workshops and events that relate directly to the service areas that the City is involved in. These could include a focus on:

- Solid Waste
 reduction/recycling
- Water Conservation
- Woodstoves and Burning
- Emergency
 Preparedness and
 Climate Change
- Sustainable Transportation
- Active Living

Where appropriate, the City should partner with local stakeholder groups and organizations that share a common objective that connects to the City's Strategic Plan.

As the City moves forward on its Sustainability initiatives, it should take more of a leadership role within the community and facilitate broader community engagement processes related to community sustainability issues.

The City is grateful to the members of the Climate Change Committee for their ideas and inspiration and the Alberni Valley Community Foundation for their financial contribution toward this event.

7. Reducing Community GHG

The Climate Change Committee recommended that the City take forward infrastructure projects that enable the community at large to reduce GHG emissions, with a priority being to develop and implement a bike and walking trail master plan for the City.

7.1 Community Emissions Inventory

The Provincial Ministry of Environment, Climate Action Secretariat has undertaken estimates of emissions from all urban areas in B.C. and published these in their "Community Energy and Emissions Inventory". This information is available on their website http://www.env.gov.bc.ca/cas/mitigation/ceei/. The information for the City of Port Alberni for is attached in Appendix 10

2007 baseline emissions for the community were calculated to be equivalent to 97,347 tonnes of CO2 (excluding industrial) For 2010 total emissions were estimated to be 106,795 tonnes, a 9.7% increase. This estimated increase arises from a large increase in estimated commercial vehicle emissions as well as increases in estimated emissions from tractor trailers and light trucks, vans and SUVs. These increases were partially offset by estimated decreases in emissions from both residential and commercial properties. This is shown by sector on the attached chart.

PORT ALBERNI COMMUNITY ENERGY & EMISSIONS BY SECTOR *	2007			2010			% CHANGE		
Subsector Description	Estimated Number	Energy (GJ)	CO2E (t)	Estimated Number	Energy (GJ)	CO2E (t)	% Change Number	% Change Energy	% Change CO2E (t)
Small Cars	3138	122834	8360	3336	139087	9390	6.3%	13.2%	12.3%
Large Cars	1761	80877	5526	1759	82678	5628	-0.1%	2.2%	1.8%
Light Trucks,Vans SUVs	5241	351787	24099	5804	411050	28030	10.7%	16.8%	16.3%
Commercial Vehicles	903	70456	4822	1275	132121	9070	41.2%	87.5%	88.1%
Tractor Trailers	112	43267	3039	119	65060	4571	6.3%	50.4%	50.4%
Motorhomes	146	6101	416	144	5544	379	-1.4%	-9.1%	-8.9%
Motorcycles	170	2069	138	206	2769	185	21.2%	33.8%	34.1%
Buses	55	5504	380	57	7231	498	3.6%	31.4%	31.1%
Solid Waste	14097		15973	13838		16689	-1.8%		4.5%
Residential Properties	10294	861202	21581	10504	826420	20427	2.0%	-4.0%	-5.3%
Commercial Properties	1448	485770	13013	1333	455602	11928	-7.9%	-6.2%	-8.3%
TOTALS		2029867	97347		2127562	106795		4.8%	9.7%

* Data from Ministry of Environment Climate Change Secretariat - CEEI

7.2 Solid Waste Reductions

Since 2007 Community GHG emissions have been reduced significantly in the area of Community Waste. Tonnages of residential solid waste transported from the City to the Alberni Valley Regional Landfill have been reduced by about 850 tonnes per year. This translates to an equivalent CO2 reduction of about 425 tonnes or 26% reduction in emissions from Residential Waste. Data from the Alberni Clayoqout Regional District supports this showing a decline in tonnage accepted at the landfill of 9500 tonnes (33%) between 2007 and 2012.

These reductions resulted from the Alberni Clayoquot Regional District's implementation of blue box curbside recycling service coupled with City's reductions in the permitted waste collection volumes per residence. Future reductions are hoped to be achieved by implementation of a kitchen/yard waste separation and collection program. This is included in the current 5 Year Financial Plan and details are under investigation by the Engineering Department.

7.3 District Energy System

In early 2010 the City retained Stephen Salter P.Eng of Farallon Consulting to undertake an evaluation of Integrated Resource Recovery Options for Port Alberni. This evaluation was completed in mid-2010 and indicated that there were two very viable options to convert biomass to energy and circulate it to institutional, civic and large private sector residential facilities. These options had the potential to reduce GHG emissions by 4000 to 13,000 tonnes/yr, create cost savings for customers and provide new non-tax revenue for the City. The executive summary of the Farallon report is included in Appendix 12.

Initially an option incorporating a partnership with the Catalyst Paper mill was pursued. Ultimately a City stand-alone option proved to be more workable. The project will incorporate three technical innovations: a three-line district heating distribution system, a direct contact condensing economizer, and an adsorption chiller that will make use of heat from the system to replace the Hospital's existing chiller.

Funds are identified in the City's current five year financial plan to undertake this project d Funding grant applications have also been approved by FCM's Green Municipal Fund and the Gas Tax Innovation Fund in the amount of \$1.9 million.

Once constructed this project, as currently envisaged, would:

- conserve 60,000 GJ/year of natural gas,
- conserve 122 MWh/year of electricity,
- divert 2,800 tonnes/year of wood waste from landfilling,
- reduce greenhouse gas emissions by 5,100 tonnes/year
- reduce the City's corporate emissions by a further 38% and, retain greenhouse gas offsets of \$65,000/year currently paid by public organizations in Port Alberni to the Pacific Carbon Trust.

7.4 Bike and Walking Trails

The CCC placed a priority on drafting and implementing a bike and trails network master plan. A number of trail network projects have been completed since 2007 in the Alberni Valley, most with support from the City.

- Job Opportunity Program (JOP) Grant Trails Program (2008) Roger Creek and South Port Trail network expansion/upgrades. Undertaken by the City employing displaced forestry workers. The bulk of the work linked the Log Train Trail and the Historic CNPR Alberni Inlet Trail. The section itself is well-used and much enjoyed by residents.
- Runners Trail Project (2009) undertaken with Island Coastal Economic Trust (ICET) funding leveraging JOP funding. The project was undertaken jointly by the City, Tseshaht FN and Alberni Clayoquot RD. The work was contracted to the Tseshaht as it was within their traditional territory. The trail covers half the distance between Headquarters Bay on the Inlet and Lake Cowichan, currently ending at Frances Lake.
- Stamp Long River Trail (2010) this is a 7.5 kilometer trail along the River and through some old growth forest that ends near Somers Road and the southern boundary of the Stamp River Provincial Park
- Greenmax Anglers' Trail (2010) this is a 4.1 kilometer trail that starts in the Greenmax woodlot and ends at a popular fishing spot on the Stamp River called Eagle Rock
- Historic CNPR Inlet Trail (2011) this is a 3-phase project starting near the City's boundary at Ship Creek and ending at Headquarters Bay on the Inlet. The trail is (being) constructed primarily on Island Timberlands property. Phase 1 requires a bridge at China Creek before the remaining phases can be completed.

While significant trail developments and interconnections have been constructed in both the City and Alberni Clayoquot Regional District since 2007 a "Master plan" for trails has not yet been produced. Both the City and Region have trail system mapping on their respective websites but they are not "connected". Information on more than 100 trails in the Alberni Valley has been compiled. Trail maintenance and liabilities are often cited as barriers to further development and use.

Biking lanes and trails remain a significant opportunity to reduce car use. A1983 Bicycle Route

proposal undertaken by our Parks and Recreation Department still has many valid conclusions and recommendations. In 2013 the City's Engineering Department undertook an "Active Transportation Plan" which evaluated opportunities to increase cycling compatibility on City Streets. This plan is attached as Appendix 14.

A Master plan (for biking lanes and walking trails), plus a coordinated, easily accessible and downloadable mapping system for all bike lanes and trails and some marketing would increase local awareness and use. In addition these improvements could extend the stay of visitors and increase the attractiveness of the community to potential new residents.

7.5 Air Emission Reductions from Vehicles, Woodstoves, and Open Burning.

The City has a longstanding woodstove inspection program through our Fire Department and supports the local Air Quality Council's woodstove exchange program which received funding from the Provincial Ministry of Environment in 2012.

The City also has a longstanding bylaw which regulates the size and timing of open burning. In 2008 Council adopted a new bylaw #4697 which prohibits the burning of land clearing debris within the City entirely. Review of this bylaw to consider banning open burning completely should be undertaken, once alternatives such as organics drop of depots or garden waste collection service is implemented.

In 2012 in consultation with the Air Quality Council and Ministry of Environment, the City adopted a bylaw (#4802) to tighten regulation of emissions from solid fuel burning appliances. The new bylaw requires that effective 2013 upon sale of a property woodstoves be made compliant with CSA/EPA emission standards. By 2017 all woodstoves in the City must be compliant. The bylaw also provides regulation and enforcement provisions for use of appropriate fuels for woodstoves.

In partnership with the Alberni Valley Air Quality Council the City has installed Idle free signs around elementary schools and in commercial areas where idling is prevalent. This was part of an idle free education campaign undertake by the Air Quality Council.

After lessons regarding the health effects of exposure to vehicle exhaust from traffic and needless idling the children went outside to witness the installation of Idle Free signs around the perimeter of their school

In 2013 the City installed two double pedestal commercial grade electric vehicle charging stations. Both were installed in tourist shopping areas, one at Harbour Quay and one at Victoria Quay. These are now available at for free public use in charging electric vehicles. It is anticipated that convienent access to charging stations will promote use of electric vehicles and thus reduce green house gas emissions community wide.

The City was successful in receiving \$16,000 in funding for these installations from the Fraser Basin Council's Climate Change & Air Quality Program

In the first year of use the stations saw limited use. 21 vehicles were charges times consuming 95 kWh of electricity.

8. Other Initiatives Supporting Environmental Sustainability

Through a variety of partnerships the City of Port Alberni has engaged in other initiatives which support the environmental sustainability of our community but which may not directly reduce emissions.

8.1 Upnit Power Corporation

Starting in 2005 the City partnered with the Hupacasath First Nation and Synex Energy in development of a 6.5 MW, run-of-river, green hydroelectric project on China Creek which is also the City's main water supply. Available

flows in China Creek are shared between the City's water supply and Upnit Power. During peak operation the plant produces enough electricity to power 6000 homes. Total production of electricity is about 26 GWh/yr. The City is a 5% shareholder in this Corporation and the Mayor is a member of the Board of Directors. In 2008 this project received a Canadian Environment Award in the Climate Change category. Dividends received by the City from the Upnit Power Corporation are deposited in the Port Alberni Carbon Fund Reserve.

8.2 Alberni Valley Community Forest Corporation

The City's Community Forest tenure is held and operated by the "Alberni Valley Community Forest Corporation" (AVCF) which is 100% owned by the City of Port Alberni. In 2009 the AVCF

entered into a 25 year Community Forest Agreement with the Provincial Ministry of Forest and Range. The Agreement provides the rights to harvest Crown timber and non-timber resources from a land base area encompassing 6378 hectares with an Annual Allowable Cut (AAC) of 18,156 m3. The AVCF is located in the Alberni Clayoquot Regional District (ACRD) in close proximity to the City of Port Alberni and located north and west of Sproat Lake. The AVCF undertakes sustainable harvesting with high standards of environmental stewardship.

The AVCF goals include:

- Demonstrate forestry practices based on community values.
- Safeguard the domestic water supply to Sproat Lake from the effects of harvesting.
- Promote a diverse use of the land base.
- Provide opportunities for meaningful public participation.
- Create a viable self-sustaining business which will not be a burden to local taxpayers.

• Manage for a variety of timber and non-timber products while protecting other values that provide community benefits, such as water, recreation and trails, viewscapes, wildlife and biodiversity, carbon sequestration, and spirituality.

Since beginning operations the AVCF has harvested m3 of timber and replanted x trees.

8.3 Bear Smart Port Alberni.

In 2013 Port Alberni became the province's fifth community and the first on Vancouver Island to achieve Bear Smart status. This is an honour

bestowed by the Provincial Ministry of Environment recognizing the community for "their exceptional collaborative approach to reducing human-bear conflicts" thus promoting environmental sustainability.

The Bear Smart Community program is a voluntary, preventative conservation measure encouraging communities, businesses and individuals to work together to address the root causes of human-bear conflicts, reducing the risks to human safety and private property, as well as the number of bears that have to be destroyed each year.

As part of our automated residential collection service, the City of Port Alberni implemented a bear-proof municipal waste management system to reduce human-bear conflicts. In addition, working in conjunction with the Alberni Clayoquot Regional District, B.C. Conservation Service, Bear Smart BC, and the AV Bear Smart Committee, a program of public education regarding bear/human interaction was prepared and released. This information is available on the ACRD website and in pamphlet form at City and ACRD facilities.

C. <u>Moving Forward Sustainably- Recommendations</u>

Some progress has been made on each of the recommendations made by the Climate Change Committee in 2008 but none could be said to be "completed". The nature of becoming sustainable in a changing world means that we will likely never finish becoming "sustainable". Notwithstanding that, following recommendations are made to continuing to move us forward on the Climate Change Committee's sustainability directions.

1. Baseline Evaluation & Monitoring Recommendations

Continue with monitoring of energy consumption and GHG emissions and refine this monitoring to include by department amounts. Enhance monitoring accuracy if possible.

2. Climate Action Team Recommendations

- Implement the Sustainability Leadership Program based on the curriculum developed at the Key Leaders Workshop.
- Develop a corporate Green Team to undertake sustainability initiatives.
- Format for staff reports to Council on all subjects should be modified to include analysis of environmental sustainability issues.

3. Measures to Reduce City GHGs Recommendations

- Continue with planned facility upgrades at the Multiplex and Glenwood Centre and develop plans for additional facility upgrades to continue reducing our building's energy consumption and GHG emissions.
- Identify a objective and a plan of further reductions of energy consumption and GHG emissions from our fleet operations. This should include investigation more fuel efficient replacement units and of alternate fleet fuels such as natural gas and electric vehicles where there is appropriate technology in the marketplace.
- Encourage water conservation via public education and adoption of conservation oriented utilities billing rate structure.
- Bring forward a project proposal for change out of City streetlights and Park lighting systems to LED or other energy efficient technology when efficient and effective.
- Pursue a more comprehensive corporate recycling and paper reduction program and increase the recycled content of office paper used at all facilities.
- Promote installation and preservation of appropriate species of street trees through our subdivision and development regulations and our Parks and Recreation department policies and practices.

4. Carbon Offset Fund Recommendations

- Continue contributions to the Port Alberni Carbon fund from UPNIT dividends, CARIP rebates, Community donations and annual contributions based on carbon emission from the previous year at the prevailing carbon credit rate.
- Funds accrued to be expended only on projects approved by Council which reduce the corporate or community carbon emissions and meet sustainability criteria.

5. Sustainability in Regulations & Bylaws Recommendations.

- Undertake amendment of the City OCP to include objectives for reduction of corporate GHG emissions by 70% by 2020.
- Revise Engineering Standards to require boulevard trees for new subdivisions and developments and make adjustments to specifications to accommodate predicted climate change and sea level change.
- Investigate revision of Floodplain Bylaws to accommodate predicted climate change and sea level change.

6. Public Engagement Recommendations:

- Facilitate public education workshops/engagement in areas directly related to the provision of city services i.e. water conservation, solid waste reduction, active living, sustainable transportation, etc.
- Partner with stakeholders and organizations engaged in sustainability initiatives that are related to the City's Strategic Plan.

7. Projects to Reduce Community GHG Recommendations

- Provide a kitchen and yard waste collection and composting service in partnership with the Alberni Clayoquot Regional District .
- Develop proposals for implementation of projects which reduce community GHG emissions based on initiatives identified and priorized by Council within the City's Strategic Plan.

Respectfully submitted

Ken Watson – City Manager

List of Appendices

- **1.** Climate Action Charter
- 2. International Centre for Sustainable Cities MOU
- 3. Port Alberni Climate Change Committee
- 4. Corporate Energy Consumption and Emissions (2007 2012)
- 5. City Facilities Listing & Facility Energy Reports
- 6. City Fleet Listing and Fuel Consumption Information
- 7. City Infrastructure Listing & Water Conservation Plan
- 8. Corporate Paper Use Information
- 9. Street Tree/Urban Forest Sequestration Information
- 10. Provincial "Community Energy & Emissions Inventory" for Port Alberni 2010
- **11.** Community Solid Waste Information
- **12.** District Energy Project Information
- **13.** Provincial Supporting Documents regarding Municipal Carbon Neutrality

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City of Port Alberni City of Port Alberni City of Port Alberni **City of Port Alberni City of Port Alberni** Ace Flagging Addy Power/Bailey Electric Air Quality Council of Port Alberni Alberni Clayoquot RD Alberni Clayoquot RD Alberni Environmental Coalition Alberni Valley SPCA AquaVic Water Solutions Inc. Asplundh Canada Inc. B.C. Hydro Berry & Vale Contracting Berry & Vale Contracting **Climate Action Secretariat District of Saanich Farallon Consulting FortisBC** FortisBC Fraser Basin Council Industrial Heritage Society Industrial Heritage Society Mainroad Pavement Marking Ltd. Min. of Community, Sport & Culture Shift Energy Group Superior Propane